

2017 Report of the Reference Committee on Advocacy

National Conference of Constituency Leaders — Sheraton Kansas City Hotel at Crown Center

- 1 The Reference Committee on Advocacy has considered each of the items referred to it and
- 2 submits the following report. The committee's recommendations on each item will be
- 3 submitted as a consent calendar and voted on in one vote. Any item or items may be
- 4 extracted for debate.

ITEM NO. 1: RESOLUTION NO. 1001: PRIMARY CARE PHYSICIAN AS U.S. SURGEON GENERAL

RESOLVED, That the American Academy of Family Physicians write a letter to the President of the United States recommending that the Surgeon General be a primary care physician, and be it further

RESOLVED, That the American Academy of Family Physicians (AAFP) establish a Speak Out Campaign to help facilitate members of the AAFP to communicate with the White House and their respective representatives.

The reference committee heard testimony in support of the resolution about the current acting Surgeon General and the importance of a primary care physician serving as U.S. Surgeon General. The reference committee discussed the need to clarify the purpose of the Speak Out campaign and agreed to revise the second resolved clause to make that clarification.

RECOMMENDATION: The reference committee recommends that Substitute Resolution No. 1001, which reads as follows, be adopted in lieu of Resolution No. 1001:

RESOLVED, That the American Academy of Family Physicians write a letter to the President of the United States recommending that the Surgeon General be a primary care physician, and be it further

RESOLVED, That the American Academy of Family Physicians (AAFP) establish a Speak Out Campaign to help members of the AAFP to communicate with the White House and federal legislators recommending that the Surgeon General be a primary care physician.

ITEM NO. 2: RESOLUTION NO. 1002: CARE OF WOMEN AND CHILDREN IN FAMILY IMMIGRATION DETENTION

RESOLVED, That the American Academy of Family Physicians oppose the detention of families seeking safe haven, and be it further

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 RESOLVED, That the American Academy of Family Physicians oppose the expansion of family immigration detention in the United States, and be it further

RESOLVED, That the American Academy of Family Physicians oppose the separation of parents from their children who are detained while seeking safe haven, and be it further

RESOLVED, That the American Academy of Family Physicians develop a policy statement on family detention.

The reference committee heard testimony including concerns for women and girls that do not have access to health care during detention. It was noted the American Academy of Pediatrics has issued a policy statement on this issue. The reference committee agreed that the fourth resolved clause should be expanded to include the issues touched on in the first three resolved clauses.

RECOMMENDATION: The reference committee recommends that Substitute Resolution No. 1002, which reads as follows, be adopted in lieu of Resolution No. 1002:

RESOLVED, That the American Academy of Family Physicians oppose the detention of families seeking safe haven, and be it further

RESOLVED, That the American Academy of Family Physicians oppose the expansion of family immigration detention in the United States, and be it further

RESOLVED, That the American Academy of Family Physicians oppose the separation of parents from their children who are detained while seeking safe haven, and be it further

RESOLVED, That the American Academy of Family Physicians develop a policy statement on family immigration detention including but not limited to opposing the detention of families seeking safe haven, opposing expansion of family immigration detention in the U.S. and opposing separation of parents from their children who are detained while seeking safe haven.

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ITEM NO. 3: RESOLUTION NO. 1003: SUPPORTING FAMILY PHYSICIANS NEGATIVELY IMPACTED BY CURRENT IMMIGRATION POLICY

RESOLVED That the American Academy of Family Physicians oppose legislation or executive orders that create barriers for immigrant and non-immigrant, work Visa physicians that practice in the U.S., and be it further

RESOLVED, That the American Academy of Family Physicians create a policy statement regarding the important role physicians on visa waivers currently play in alleviating the physician shortage and increasing access for underserved Americans.

The reference committee heard testimony in support of the resolution on the hardships foreign-born family physicians can face. Supporters of the resolution spoke to the need to offer support for family physicians practicing in the U.S. on immigrant and non-immigrant visas. The reference committee discussed the phrasing of the first resolved clause for clarification and agreed to recommend a substitute resolution.

RECOMMENDATION: The reference committee recommends that Substitute Resolution No. 1003, which reads as follows, be adopted in lieu of Resolution No. 1003:

RESOLVED That the American Academy of Family Physicians oppose legislation or executive orders that create barriers for immigrant and non-immigrant physicians with a work visa that practice in the U.S., and be it further

RESOLVED, That the American Academy of Family Physicians create a policy statement regarding the important role physicians on Visa waivers currently play in alleviating the physician shortage and increasing access to care for underserved Americans.

RESOLVED, That the AAFP use its social media platforms to highlight stories of its immigrant and nonimmigrant family physicians on work Visas. ADOPTED AS AMENDED

ITEM NO. 4: RESOLUTION NO. 1004: REMOVING BARRIERS TO ACCESS TO OFFICE-BASED BUPRENORPHINE THERAPY FOR OPIATE DEPENDENCE

RESOLVED, That the American Academy of Family Physicians support chapters in working with their state legislatures to eliminate preauthorization requirements for buprenorphine.

The reference committee heard testimony in support of the resolution that prior authorization delays of buprenorphine is an administrative burden that can result in relapse and harm for patients, especially those who are pregnant. The reference committee believed that the resolution would benefit from a revision clarifying that the buprenorphine was to be used for treatment of opioid use disorder.

RECOMMENDATION: The reference committee recommends that Substitute Resolution No. 1004, which reads as follows, be adopted in lieu of Resolution No. 1004

RESOLVED, That the American Academy of Family Physicians support chapters in working with their state legislatures to eliminate preauthorization requirements for buprenorphine when used for treatment of opioid use disorder.

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ITEM NO. 5: RESOLUTION NO. 1005: ELIMINATING BARRIERS FOR GENDER MARKER CHANGE ON LEGAL DOCUMENTS

RESOLVED, That the American Academy of Family Physicians support the elimination of barriers for changing gender markers on legal documentation, and be it further

RESOLVED, that the American Academy of Family Physicians assist chapters in working with state legislators to draft state legislation to eliminate barriers to gender marker change.

The reference committee heard testimony in support of the resolution which noted that being forced to present identification documents which do not list the correct gender identity creates barriers to health equity as well as stress for patients. Speakers suggested that this resolution was an appropriate extension of current AAFP policy. The reference committee agreed to adopt the resolution.

RECOMMENDATION: The reference committee recommends that Resolution No. 1005 be adopted.

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ITEM NO. 6: RESOLUTION NO. 1006: OPPOSITION TO DAKOTA ACCESS PIPELINE

RESOLVED, That the American Academy of Family Physicians stand in opposition to the present route of the Dakota Access Pipeline, and be it further

RESOLVED, That the Board of Directors investigate options to make its opposition to the Dakota Access Pipeline known to the present Administration and Energy Transfer Partners, the company building the pipeline.

RESOLVED, That the AAFP Board of Directors send a letter detailing the public health and social justice concerns of the proposed route of the Dakota Access Pipelines proposed route under Lake Oahe to the present Administration and Energy Transfer Partners, the company building the pipeline. ADOPTED AS AMENDED

The reference committee heard testimony in support for the resolution which addressed the public health issues raised by the prospect of oil leaks as well as environmental racism. The reference committee had a lengthy discussion recognizing the significance to those affected. Members of the reference committee expressed concerns about the value of the AAFP taking on this issue at this time and the ramifications of the proposed actions.

RECOMMENDATION: The reference committee recommends that Resolution No. 1006 not be adopted.

ITEM NO. 7: RESOLUTION NO. 1007: UPDATE AND EXPANSION OF SEXUAL ASSAULT SURVIVORS RIGHTS TO PROTECTION

RESOLVED, That the American Academy of Family Physicians update and expand the sexual assault survivors' rights to protection, to include wording to oppose the use of incarceration to mandate sexual assault victims to testify.

The reference committee heard testimony in support of the resolution which described the treatment of sexual assault victims threatened with incarceration if they do not testify. The reference committee agreed that this resolution represented an important addition to current AAFP policy and agreed to clarify the second resolved clause by adding the word "policy."

RECOMMENDATION: The reference committee recommends that Substitute Resolution No. 1007, which reads as follows, be adopted in lieu of Resolution No. 1007:

RESOLVED, That the American Academy of Family Physicians update and expand the sexual assault survivors' rights to protection policy to include wording to oppose the use of incarceration to mandate sexual assault victims to testify.

ITEM NO. 8: RESOLUTION NO. 1008: TRANSPARENCY FOR QUALIFYING EMPLOYMENT WITHIN THE PUBLIC SERVICE LOAN FORGIVENESS PROGRAM

RESOLVED, That the American Academy of Family Physicians use its legislative advocacy and lobbying efforts to encourage transparency by the Public Service Loan Forgiveness program about qualifying employment for its program, and be it further

RESOLVED, That the American Academy of Family Physicians investigate qualifying employment within the Public Service Loan Forgiveness program, and be it further

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RESOLVED, That the American Academy of Family Physicians provide guidance to its members about qualifying employment for the Public Service Loan Forgiveness program.

The reference committee heard testimony from several members in support of the resolution. The speakers expressed concerns about changes being made by the U.S. Department of Education to the Public Service Loan Forgiveness program which effectively excludes certain employment from qualifying for the loan forgiveness. One of the authors of the resolution agreed with reference committee members who suggested that the second and third resolved clauses are not necessary to accomplish the aims of the resolution.

RECOMMENDATION: The reference committee recommends that Substitute Resolution No. 1008, which reads as follows, be adopted in lieu of Resolution No. 1008:

RESOLVED, That the American Academy of Family Physicians use its legislative advocacy and lobbying efforts to encourage transparency by the Public Service Loan Forgiveness program about qualifying employment for its program.

ITEM NO. 9: RESOLUTION NO. 1009: REAFFIRM CURRENT AAFP POLICY TO OPPOSE LEGISLATIVE RESTRICTIONS ON CENTERS RECEIVING TITLE X AND MEDICAID FUNDING

RESOLVED, That the AAFP continue to lobby U.S. Congress to oppose legislation that diminishes funding and/or access to preventive and reproductive health services for women and men, and re-engage fully in the support for these vital services, and be it further

RESOLVED, That as a matter of policy the American Academy of Family Physicians reiterate the necessity of maintaining Medicaid and Title X funding of all providers of clinics who meet usual standards of eligibility, and be it further

RESOLVED, That the American Academy of Family Physicians send an updated letter to the appropriate members of the U.S. Congress reiterating our continued firm and unwavering support for funding of the family planning program as authorized by Title X of the Public Health Service Act of 2017 and opposing the addition of new restrictions.

The reference committee heard testimony from several members in support of the resolution. The speakers recognized that this resolution calls on the AAFP to reiterate our current policy in the face of threats from the current Administration. The reference committee members were informed that the AAFP sent a communication to the Congress in support of Title X funding in March, 2017.

RECOMMENDATION: The reference committee recommends that Resolution No. 1009 be adopted.

ITEM NO. 10: RESOLUTION NO. 1010: SUPPORT REAUTHORIZATION OF THE RYAN WHITE CARE ACT

RESOLVED, That the American Academy of Family Physicians publicly support Ryan White Care Act funding, when proposed for reauthorization for the care of individuals and communities affected by HIV and the continuation of programs related to HIV prevention and treatment.

The reference committee heard testimony in support of this resolution from one member who stated that this funding is essential for some practices and patients. The reference committee agreed to recommend that the resolution be adopted.

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ITEM NO. 11: RESOLUTION NO. 1011: SUPPORT FOR TRIBAL SOVEREIGNTY

RESOLVED. That the American Academy of Family Physicians recognize the right of tribal sovereignty on tribal land, and be it further

RESOLVED, That the American Academy of Family Physicians write a policy in support of tribal rights to prosecute sexual assault cases against non-Native defendants in tribal courts.

RESOLVED, That the AAFP release a Smartbrief and/or all other possible avenues regarding the high incidence of sexual assault against Native women and the lack of legal recourse against the perpetrators and the subsequent effects of this helplessness on the emotional and mental health of the victims. ADOPTED AS AMENDED

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The reference committee heard testimony from several members in support of the resolution. The speakers described the barriers to justice for Native American victims of sexual assault because crimes perpetrated by non-Native Americans occurring on tribal land cannot be investigated by tribal police or prosecuted by tribal authorities. The reference committee recognized that the prevalence of sexual assault and the inability to charge non-Native Americans in the tribal justice system is a significant problem, but they agreed that recognizing the right of tribal sovereignty is beyond AAFP's scope.

RECOMMENDATION: The reference committee recommends that Resolution No. 1011 not be adopted.

ITEM NO. 12: RESOLUTION NO. 1012: MATERNITY AND REPRODUCTIVE HEALTH CARE ARE ESSENTIAL BENEFITS

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RESOLVED, That the American Academy of Family Physicians oppose legislation that allows insurers to opt out of maternity and reproductive health coverage, and be it further

RESOLVED, That the American Academy of Family Physicians issue a formal statement affirming that maternity and reproductive health services are essential to general health care and should be covered under all insurance plans.

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37 38 The reference committee heard testimony in support of the resolution on the value of reproductive health coverage. The reference committee agreed to recommend that the resolution be adopted.

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RECOMMENDATION: The reference committee recommends that Resolution No. 1012 be adopted.

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ITEM NO. 13: RESOLUTION NO. 1013: SUPPORT TELEMEDICINE MEDICATION ABORTION

45 46 RESOLVED, That the American Academy of Family Physicians oppose legislation that singles out medication abortion as a service to ban from telemedicine care.

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The reference committee heard testimony on both sides of this resolution. Supporters of the resolution cited research findings that medication abortion using telemedicine was safe and effective. Opponents expressed concerns about incomplete abortions or other harms to patients. The reference committee agreed to recommend that the resolution be adopted because physicians should decide what works for telemedicine without governmental intervention to stigmatize or exclude specific interventions.

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 RECOMMENDATION: The reference committee recommends that Resolution No. 1013 be adopted.

ITEM NO. 14: RESOLUTION NO. 1014: OPPOSE THE TRUMP ADMINISTRATION EXECUTIVE ORDER TO WITHHOLD FEDERAL FUNDING TO SANCTUARY CITIES

RESOLVED, That the American Academy of Family Physicians write a letter to President Trump voicing its opposition to Executive Order 13768 regarding sanctuary cities, and be it further

RESOLVED, That the American Academy of Family Physicians use its legislative advocacy and lobbying efforts to oppose congressional action that would withhold federal funding to sanctuary cities.

The reference committee heard testimony that was supportive of the resolution. Speakers noted that fewer patients are seeking care due to Immigration and Customs Enforcement presence at care centers. The reference committee agreed with the first resolved clause, but found that the second resolved clause would be costly to the AAFP and outside of its strategic priorities.

RECOMMENDATION: The reference committee recommends that Substitute Resolution No. 1014, which reads as follows, be adopted in lieu of Resolution No. 1014:

RESOLVED, That the American Academy of Family Physicians write a letter to President Trump voicing its opposition to Executive Order 13768 regarding sanctuary cities.

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ITEM NO. 15: RESOLUTION NO. 1015: ADOPTION EQUALITY

RESOLVED, That the American Academy of Family Physicians support the removal of legislative and logistical barriers to adoption by Lesbian, Gay, Bisexual, and Transgender (LGBT).

The reference committee heard testimony in support of the resolution. One member expressed frustration that although the AAFP policy in support of LGBT adoption was established in 2002, it was difficult to find on the AAFP policy website. The reference committee agreed with the resolution but agreed to add the term "people" at the end of the resolved clause.

RECOMMENDATION: The reference committee recommends that Substitute Resolution No. 1015, which reads as follows, be adopted in lieu of Resolution 1015:

RESOLVED, That the American Academy of Family Physicians support the removal of legislative and logistical barriers to adoption by Lesbian, Gay, Bisexual, and Transgender (LGBT) people families and individuals. ADOPTED AS AMENDED

ITEM NO. 16: RESOLUTION NO. 1016: SUPPORT HEALTH CARE FOR UNDOCUMENTED PATIENTS AND THEIR FAMILIES

RESOLVED, That the American Academy of Family Physicians create a policy statement supporting the provision of health care for all patients regardless of immigration status, and be it further

RESOLVED, That the American Academy of Family Physicians should create a physician tool kit to help physicians address knowledge gaps surrounding immigrant health care, including but not limited to the legal rights of undocumented patients as well as clinical medical care, and be it further

RESOLVED, That the American Academy of Family Physicians create a policy statement opposing required collection or reporting on immigration status data, and be it further

RESOLVED, That the American Academy of Family Physicians lobby for legislation that would ensure continued access to health care among undocumented immigrants and their families and oppose any legislation that would decrease access to care.

The reference committee heard testimony in support of the resolution. One speaker noted that 3.5% of the U.S. population is undocumented, and others expressed concerns that undocumented women were increasingly unwilling to undergo prenatal care over fears of arrest and deportation. The reference committee agreed to recommend that the resolution be adopted.

RECOMMENDATION: The reference committee recommends that Resolution No. 1016 be adopted.

I wish to thank those who appeared before the reference committee to give testimony and the reference committee members for their invaluable assistance. I also wish to commend the AAFP staff for their help in the preparation of this report.

Respectfully Submitted,

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5 Melissa Hemphill, MD, FAAFP – CHAIR
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7 Rebekah Ayadole, MD – IMG
8 Margot Savoy, MD, MPH, CPE, FAAFP – Minority
9 Tiffany Leonard, MD – Women
10 Bashar Yalldo, MD – New Physicians
11 Edward Braun, MD, FAAFP – LGBT
12 Allison Bacon, MD (Observer)

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