

**CHAPTERS:** 

# AMERICAN ACADEMY OF FAMILY PHYSICIANS STATE LEGISLATIVE SESSION REPORT

AFP chapters provide the leading voice for family medicine in state policy. Each chapter has a strong presence in their state capital and their work is vital to shaping state laws. During the 2022-2023 legislative seasons, AFP chapter advocates remained effective in their advocacy amid a myriad of political headwinds. This report provides a recap of newly enacted policies across the states that are important to family doctors, including an endless number of WINS that were the result of the powerful advocacy efforts from AFP chapters.

**MEDICAID PAYMENT WINS** 

- Colorado AFP helped secure a 3% Medicaid provider rate increase in the state budget. For the first time in Maryland history, the state budget includes funding for Medicaid E&M codes that will be higher than Medicare rates.
- Thanks to Illinois AFP's support, the state's 2024 budget and Medicaid omnibus legislation contains \$25 million in physician rate increases. These are expected to continue into the next fiscal year for a \$50 million full year total!
- In the Michigan budget, \$15 million was secured for retaining a Medicaid physician payment increase for certain primary care and child wellness services. The Michigan budget also included \$55.4 million for an additional Medicaid payment increase for physician and non-physician professional services.
- In the Ohio biennium budget, a 5% Medicaid funding increase for physician payments was included. The Georgia governor signed a law with an increase of \$18 million to pay primary care and ob/gyn physicians for certain codes from the current Georgia Medicaid rate to the 2021 Medicare rate.
- The California legislature passed the 2023 -2024 health budget trailer bill, which renews the State's MCO tax and provides the largest Medi-Cal rate increase in California history. Starting in 2024, there will be increases to provider rates to at least 87.5 percent of Medicare for primary care, maternity care, and

Florida AFP helped secure the \$76 million increase in Medicaid funding for Medicaid pediatric care.

- non-specialty mental health services. Starting in 2025, an additional annual appropriation of \$1.38 billion will be directed to primary care providers in the Medi-Cal program. In Wisconsin, the 2023-2025 state budget for the Department of Health Services includes \$132 million for primary care reimbursement bringing Medicaid rates to 70% of Medicare rates.
- STUDENT LOAN REPAYMENT WINS

### Tennessee AFP's top legislative Thanks for Florida AFP's advocacy Alabama AFP's advocacy priority – a bill to provide loan efforts, the state budget included \$16 ensured that the state's Board repayments to family physicians – million for medical loan repayment

in 2023 and 2024 for primary care

New law in Missouri allows the state to provide forgivable loans for health professional students based on greatest need.

sailed through both chambers without

amendments and is already in effect!

physicians practicing in rural areas. Thanks to North Carolina AFP's efforts, the state budget in total included \$44 million in new scholarship or loan repayment funding for family

An appropriation in Arkansas was secured to provide for an Osteopathic Rural Medical Practice Student Loan and

Scholarship Program.

maintained its funding.

of Medical Scholarship Awards

In Indiana, an appropriation was secured for Primary

physicians and others in key specialties of need. The lowa state budget increased, by \$2.5 million, funding for the Rural

The New Jersey AFP worked tirelessly to see the enactment of a bill to dramatically improve a loan-redemption program dedicated to primary care

Care Scholarships.

Primary Care Loan Repayment program. this work. Texas lawmakers heard TAFP's call and granted the state's Physician Education Loan Repayment Program a 20.4% increase for the biennium budget.

professionals, with a \$10 million appropriation for

California's health budget trailer bill

includes \$75 million starting in 2024 to be

allocated annually to increase residency

slots for primary and specialty care and

expand the number of residency programs

**GRADUATE MEDICAL EDUCATION FUNDING WINS** 

Florida AFP helped secure \$30 million in the state

budget for enhancing GME funding for residency

### positions. The Texas AFP was pleased to see its advocacy efforts pay off when the legislature awarded the

- in California. Starting in 2025, \$150 Family Practice Residency Program a 73.7% million annually will be allocated to increase for the coming biennium. An additional financial boost of \$3 million was awarded to the **Rural Resident Physician Grant Program.**
- After hard lobbying and grassroots efforts, the Pennsylvania AFP secured a substantial increase in funding for their Family Medicine **Residency Expansion Program.** The Oregon AFP fought hard to enact a bill

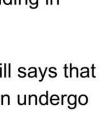
to provide sustained funding from the state for

Oregon's family medicine residency programs.

funded medical resident slots. \$800k will go toward

- The Michigan budget included \$6.4 million to expand residency positions in primary care and other urgent-need specialties and retain physicians in underserved areas of the state. For the first time ever, the Alabama legislature
- five additional primary care residency slots with an emphasis on rural health care. In Arkansas, \$10 million was appropriated for graduate medical education residency
- grow the healthcare workforce. At least \$500 million will be directed to family planning related services in both Medi-Cal and FPACT and to abortion services. Arizona was able to secure new funds for graduate medical education and primary care residency programs. The Nevada AFP was excited to see that enacted legislation this year put the GME Advisory Council in state statute. In its budget, lowa created a new appropriation to establish a state funded family medicine obstetrics fellowship program.
  - Funding in the Minnesota omnibus will provide for a new primary care rural residency program. It also includes grants to training sites for medical students and other health care professionals that train in health professional shortage areas.
  - additional \$5 million for the state's Family Medicine Residency Network.

# prior authorization.



- The Washington AFP scored a major victory with passage of a comprehensive prior authorization reform package. One major provision in the law directs the insurance commissioner to create rules prohibiting prior authorization requirements for any of the 10 most utilized codes if the approval rate for that code is
- Texas added to its stream of success on prior authorization reform and passed a bill that prohibits health carriers that provide prescription drug benefits from requiring an enrollee to receive more than one prior auth annually of the drug benefit for a drug prescribed to treat a chronic or autoimmune disease. Texas
- which it is used and the impact on patient care. A new law in Montana prohibits prior authorization for generic medications the patient has been prescribed for longer than 6-months.

Oklahoma also passed legislation for new exceptions to step therapy protocols.

The Indiana AFP was successful in helping to pass a bill to reduce the prior authorization time requirements for urgent care situations. A bill passed in **Montana** that prohibits insurers from requiring prior authorizations on generic prescriptions.

The West Virginia AFP closely tracked the enactment of a bill that improved its gold card law so that it is

In Arkansas, a gold card bill was enacted. It exempts certain healthcare providers from certain prior authorization requirements if 90% of PAs were approved within a 6-month period. A separate bill was passed that improved the appeal process for a prior authorization denial.

In Louisiana, the chapter celebrated a prior authorization win. A bill was enacted that makes a number

of improvements including setting tighter response deadlines and requiring health insurers to maintain a

- system of documenting information and supporting clinical documentation.
- **PUBLIC HEALTH WINS TELEHEALTH WINS** Illinois AFP testified in support of the newly enacted law that Florida AFP helped secure the inclusion

# after firearm purchase, a ghost gun ban, and

an extreme risk protection order. The Minnesota AFP helped advocate for two firearm safety measures that passed. One was an extension of current law that requires a criminal background check for

adding physicians to the list of persons able to petition for

brings electronic cigarettes into the same public space

officially joined the 15 other states with similar restrictions.

restrictions as non-electronic cigarettes. Illinois has

A new law in Nevada increases penalties for selling

Illinois AFP was also able to secure passage of HB 2039,

between state agencies and local health departments.

which authorizes more efficient sharing of public health data

### In Arkansas, legislation was enacted that created the Continuum of Care **Program** to facilitate the operation of a statewide telemedicine support network that provides community outreach,

in person.

of "audio-only" in the definition of the

new Telehealth Practice Standards law.

Maryland AFP's advocacy paved the

way for enactment of a telehealth bill

that allows providers to continue to

be appropriately paid. The bill, which

audio-only and requires that physician

reimbursement for telehealth be on the rates as if the services were delivered

extends through June 30, 2025, includes

consultations, and care coordination for women who are challenged with unexpected pregnancies. In Minnesota, the chapter helped extend public and private coverage for audio-only telehealth services until July 2025.

### the enactment of a bill that bans restrictive covenants, or non-compete clauses, in employment contracts.

The Indiana AFP celebrated a huge

victory when the governor signed into law

healthcare practitioners may use in their advertisements and communications to the public. Mississippi Governor vetoed a promising Prior Authorization Reform Act.

**GOVERNOR VETOES** 

Florida Governor vetoed a bill to

specify which titles and abbreviations

SCOPE OF PRACTICE WINS: While provisions did pass that expanded APRN's

practice.

provisions.

the scope expansion.

license recognition.

practice was defeated.

physician assistants.

practice criteria.

nurse specialists.

medicine" in Kansas.

allowed to treat).

WIN:

WIN:

WIN:

WIN:

WIN:

WIN:

of health.

aid's Alternative Payment Model.

amendment. This new option took effect on April 1, 2022.

AFP chapters across the nation made this opportunity a priority.

of continuous eligibility in Medicaid & CHO+. The bill passed!

scope of practice, the Missouri chapter was able to

Illinois considered a bill to allow physician assistants

stop the legislation from allowing full independent

to practice independently in FQHCs. Following

authorize an expansive scope of practice for

naturopathic "physicians" through official state

Thanks to the Virginia AFP's advocacy, the

annual effort by nurse practitioners to eliminate

The Tennessee AFP worked closely with a coalition

to kill a bill to grant full independent practice for

South Dakota AFP and other physician groups

successfully fended off continued efforts from

physician assistants to shed their supervision

minimum competency standards for autonomous

IAFP's testimony and other negotiations, the bill

was modified to remove the independent practice

## PRIMARY CARE INVESTMENTS WINS The North Carolina budget included the creation of a Primary Care Payment Reform Task Force.

Minnesota's omnibus appropriations included a

Georgia AFP ensured that the looming sunset

was renewed.

to its Community Physician Preceptor Tax Credit

Alabama AFP helped pass a preceptor income

tax for medical students that train in rural and

community-based physician shall be allowed a credit

of \$500 per rotation and up to an annual maximum of

Texas AFP successfully lobbied for a 70% increase

to the Texas Primary Care Preceptorship Program.

underserved areas. Beginning in 2024, a

\$6,000 for each person they precept.

care spending and establishes a Health Care Affordability Board to consider establishing quality and primary care spending standards.

provision that requires a report on primary

to make various changes to their practice. The Illinois AFP also fought against an attempt for legislation died. APRNs with full practice authority to start prescribing benzodiazepines and Schedule II drugs. While the bill passed, the chapter was able to secure limits to Illinois AFP also helped kill a bill to ALSO in Georgia, the legislature passed

as well.

Troubling APRN and CRNA scope of practice expansion bills did not make their way through the South Carolina legislature. prescribe any vaccine. The South Carolina AFP worked hard against a bill that would have allowed pharmacists to initiate, order and administer diagnostic tests. Dramatic improvements were made to the bill that will be reconsidered in 2024. authority. LOSSES:

# prescription.

for COVID-19, HIV or Influenza.

After years of advocacy, the North Carolina AFP was thrilled that Medicaid expansion finally WIN: happened after a grueling state budget ordeal. WIN: Through legislation, the Utah AFP was able to secure a well-care visit for all adults on Medicaid. This was a big win, previously these visits were not covered at all and adults on Medicaid were only seen if there was an illness or emergency.

**STAND ALONE VICTORIES** 

a hospital and \$1 million for all other causes of action.

- address the growing physician shortage in Alabama by eliminating the SPEX exam that some out of state physicians are required to take and allowing IMG's to gain full medical licensure after 2 years of residency and passage of the final licensure step instead of 3 years, among other important provisions.
- Postpartum Coverage Tracker Map 12-month extension implemented (38 states including Limited coverage extension proposed (2 states)

## Reproductive Health Care: State Policy **Weekly Update Prepared by MultiState** September 22, 2023 Full abortion ban is currently in place (14) Abortions banned after 6 weeks of pregnancy (2)

STATE LANDSCAPE ON ABORTION LAWS

**CHANGES DRAMATICALLY DURING** 

2022-2023 LEGISLATIVE SESSIONS

STATES RUSH TO ENACT BANS ON

Source: MultiState. Data as of Sept. 22. 2023. Note that most abortion bans

have limited exceptions in place.

**GENDER AFFIRMING CARE FOR YOUTH** During the most recent legislative sessions, state lawmakers in several states have made restricting youth access to gender-affirming care a top priority.

WY

CO

NM

NV

AZ

CA

AK

MA RI CT

MD

DC

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KFF

NJ DE



programs. The Washington AFP helped secure an The Missouri AFP spearheaded the passage of primary care residency expansion. They were able to secure \$2.3 million in funding from the state. ADMINISTRATIVE BURDEN WINS Colorado AFP helped secure the passage of bills that created exceptions to step-therapy, including in Medicaid and in cases of serious mental illness for commercial payers and Medicaid. Maryland AFP helped drive the enactment of a new exemption process for step therapy. The bill says that the carrier or PBM must authorize coverage for the drug rather than requiring the insured to then undergo A bill in **Rhode Island** was enacted that aims to ease the burden of prior authorization for providers and to establish a workgroup to make recommendations on additional areas of reform. In Nevada, a bill was enacted that requires certain insurers to use evidence-based guidelines when developing a step therapy protocol. 95% or higher. enacted new step therapy laws as well. Thanks to a new bill in North Dakota, the legislature must study prior authorization, including the extent in

Georgia AFP helped ban vaping under the Indoor Smoking Act. Three gun safety bills passed in Colorado with the chapter's support, including a waiting period

tobacco to underage people.

more attainable to achieve status.

- the purchase of a firearm from a gun store it also applies to the private sale, transfer or sale at a gun show of a handgun or a semiautomatic military-style assault weapon. The second bill established a red flag law.
- PRECEPTOR TAX INCENTIVES WINS **NON-COMPETE WINS**
- a bill that bans non-compete agreements for primary care physicians. The Minnesota AFP also saw success in

In Wisconsin, the chapter was once again

In Mississippi, a pharmacist test and treat

bill made its way through committee but

The Maryland AFP engaged in lengthy

a Health Care Practitioners Truth and

Transparency in Advertising bill. This

requires anyone marketing or advertising

It will also require anyone with a doctorate

licensure in patient interactions. In North

Autonomous practice efforts by APRNs died

during session in Florida. As did a bill to allow

their health care services utilize the title that

they are licensed for in the State of Georgia.

degree to introduce themselves as their clinical

Dakota, a similar Truth in Advertising bill passed

negotiations with physician assistants seeking

able to stave off APRN's effort to practice

independently.

ultimately died.

- In Georgia, an effort to allow APRNs and PAs to write Schedule II's without physician supervisions stalled, thanks to GAFP advocacy. The chapter also helped kill a CRNA independent practice bill.
  - physician assistants to prescribe. FAFP opposed all these bills. The Alabama AFP prevented a bill from passing that would have given pharmacists the ability to The Oklahoma AFP helped kill a bill to allow pharmacists to screen and test for certain conditions in addition to killing – for good – a bill to give NPs independent prescriptive
- At least five states moved to remove supervision requirements for physician assistants. Unfortunately, a bill in Arkansas passed to allow full independent practice authority for clinical Naturopaths are now able to dispense drugs in-office in Montana, and in North Dakota, they now have prescriptive authority. Additionally, they are now able to engage in the "corporate practice of Pharmacists test and treat bills were passed in **New Mexico** and in **Virginia** (however, in Virginia, advocates were successful in amending the bill to remove RSV as a condition that pharmacists would be A bill in Connecticut passed that allows pharmacists to administer additional vaccines, tests and drugs A bill passed in Michigan that allows pharmacists to test for influenza, COVID and respiratory infections, it also allows pharmacists to administer antiviral medications based on test results, without a physician's
  - The Missouri chapter helped defeat problematic bills that restricted medical academic freedom, banning diversity, equity and inclusion training from medical education. One bill would have even prohibited state funding from going to any programs with DEI standards or requirements. Thanks to Colorado AFP's advocacy, this year's Colorado state budget includes a 16% rate increase

for PCPs accepting alternative payment models in Medicaid, bringing reimbursements up to 100% of

Medicare. Practices will be able to receive the equivalent of 100% of Medicare when participating in Medic-

Colorado AFP supported expanded access to coverage for children 0-3 years of age through support

The Alabama AFP's legislative priority, The Physician Workforce Act, became law. The new law will

The lowa AFP helped move medical malpractice tort reform to final passage. The bill limits the

amount of noneconomic damages for medical malpractice claims to \$2 million for causes of action involving

The California AFP's social determinants of health bill is now law. It will require health care service

The enacted state budget in Oregon included \$922.9 million in funding for its 1115 Medicaid Waiver to continue enrollment for children up to 6 years of age and two-year eligibility for those 6 years and older.

plan contracts or health insurance policies to include coverage for screenings for social determinants

NATIONWIDE TRENDS

In 2021, federal law gave states a new option to extend Medicaid postpartum coverage to 12 months via a state plan

MEDICAID POSTPARTUM EXTENSION WINS

- Abortions banned after 12-20 weeks of pregnancy (5) Abortion restrictions on hold by judicial injunction (5) CA Abortion legal up to viability without explicit protections (5) Abortion legal up to viability with explicit protections (19)
- As of September 2023, the following states enacted laws banning gender-affirming care for children: WA MT ND OR

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WANT TO LEARN MORE ABOUT AAFP CHAPTER ADVOCACY? Contact Julie Harrison, Senior Manager of AAFP's Center for State Policy. jharrison@aafp.org