SCOPE OF PRACTICE — PHYSICIAN ASSISTANTS

AAFP Position
The American Academy of Family Physicians (AAFP) recognizes the valuable contributions of the physician assistant (PA) profession and believes that physician assistants should function in an integrated practice arrangement with practicing, licensed physicians. Duties should not be delegated to a physician assistant for which the supervising physician does not have the appropriate educational training and current competence. The AAFP encourages health professionals to work together as clinically integrated teams in the best interest of patients. Patients are best served by a health care team led by a physician.

Education and Training
There are significant differences in the educational and training requirements between physicians and physician assistants. All physicians are required to complete a four-year bachelor’s degree, four years of MD/DO education, and three years of residency which includes 12,000 to 16,000 hours of clinical patient care. Further, physicians are required to take 150 hours of Continuing Medical Education (CME) training every three years, and must sit for their board certifications every six to ten years. Each physician is required by law to carry individual medical liability insurance.

By contrast, physician assistants are required to complete a four-year bachelor’s degree and three years of PA education. Students complete 2,000 hours of clinical practice during their PA education and do not complete an additional residency-like training. Physician assistants must pass a national certifying examination and obtain state licensure prior to practice. They are required to take 100 hours of CME training every two years and sit for a recertification exam every ten years. Physician assistants are not required by law to carry individual medical liability insurance.

Regulation and Scope of Practice
The regulation of the scope of practice of physician assistants varies from state to state and is determined through state licensing requirements. Many states now allow the scope of practice to be determined at the practice level rather the state. States also commonly do not have uniform scope of practice regulations but address scope of practice on an issue-by-issue basis. State laws regarding the practice of physician assistants address issues concerning the use of “licensure” as a regulatory term, authority to prescribe, determination of scope of practice, adaptability of supervision requirements, determination of co-signature requirements, and maximum number of PAs a physician can supervise at one time. All states have passed legislation regarding the use of the term “licensure” to describe the process by which the state authorizes PAs to practice.

Currently, six states (AL, AR, GA, IA, KY, WV) limit the prescriptive authority of physician assistants at the state level. Kentucky does not allow PAs to prescribe or administer any schedule drugs, while the other six do not allow PAs to prescribe Schedule II medications. Oklahoma allows the state board to define the scope of prescriptions PAs may prescribe. Prescriptive authority is determined at the practice level by the supervising physician for the other 44 states and DC.

There are 37 states that allow for the determination of scope of practice to be jointly established through a written agreement between the supervising physician and PA at the practice level. The remaining 13 states (AL, FL, GA, IA, KY, MD, MS, OK, PA, SC, VA, WA, WI, WV) and DC require the scope of practice for PAs determined by law or the state’s medical board on an individual basis.  

Similarly, 27 states and the District of Columbia (AK, AR, AZ, CT, DE, DC, FL, GA, HI, ID, IL, ME, MD, MA, MI, MN, NM, NY, NC, ND, OR, RI, SD, WA, WV, WI, WY) allow for co-signature requirements for PAs to be determined at the practice level by the supervising physician. The remaining 33 states have state regulations regarding co-signature requirements.

Additionally, 20 states (AL, AK, CO, FL, ID, IA, KS, KY, ME, MS, MO, MT, NE, NV, OR, PA, SC, TN, VA, WV) have laws determining the means by which responsible supervision of a physician over PAs is accomplished, while the other 30 states and DC allow this to be decided at the state regulatory level. Finally, 36 states and the District of Columbia have state laws limiting the number of PAs that one physician may supervise at a time. The limits vary from state to state but generally allows between two to seven PAs per one supervising physician. The other 14 states (AK, AR, CT, ME, MA, MT, MN, NC, ND, RI, TN, VT) do not have any limits.

**Future Issues**

Due to the current physician shortage, states are seeking to adjust scope of practice regulations of PAs to fill the physician supply gaps. A number of states have introduced legislation aiming to expand scope of practice relationships from supervisory to “collaborative.”

Lincoln Memorial University DeBusk College of Osteopathic Medicine in Harrogate, TN created a “Doctor of Medical Sciences” (DMS) program as an advanced degree for PAs. The goal of this degree is to give PAs “skills equivalent to that of a residency trained physician.” Participants in the program must have PA master’s level training and a minimum of three years of clinical experience in family, internal, or emergency medicine. The two-year program includes online didactic education, clinical work, and an exam “equivalent to MD or DO standards.” This program was approved and included in the scope of current accreditation by the Southern Association of Colleges and Schools Commission on Colleges (SACSCOC) Board of Trustees on November 11, 2015. Lynchburg College in Lynchburg, VA has also taken steps to institute a DMS degree program but has not yet received accreditation from SACSCOC.

In 2018, Tennessee [legislation](https://www.tennessee.gov/content/dms-licensure) provided for “Doctor of Medical Science” (DMS) licensure was killed by opposition from family physicians in Tennessee and other physician groups. Given the opposition to the DMS degree from the physician community, it remains to be seen how many other colleges or universities introduce DMS degree programs as well as how states will approach DMS licensure.

**Importance of Physician-Led Team Based Care**

The AAFP encourages health professionals to work together as physician-led, multidisciplinary, integrated teams to provide the most effective, efficient, and accessible evidence-based care to the patient. Patients need access to every member of their health care team—primary care physician, nurse practitioners, physician assistants, and all the other professionals practicing to the full extent of their license. The family physician is trained to provide complex differential diagnosis, develop a treatment plan, and order and interpret tests within the context of the patient’s overall health condition. A physician assistant, on the other hand, is specifically trained to support a physician treating patients after diagnosis, assessing progress, and performing routine procedures under physician supervision. Wholesale substitution of non-physician health care providers for physicians is not the solution, especially at a time when primary care practices are being called upon to take on more complex care.

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